

Message Text

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PAGE 01 EC BRU 02504 01 OF 04 071908 Z

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ACTION EUR-25

INFO OCT-01 ADP-00 SCEM-02 INT-08 AID-20 CEA-02 CIAE-00

COME-00 EB-11 FRB-02 INR-10 NSAE-00 RSC-01 CIEP-02

STR-08 TRSE-00 LAB-06 SIL-01 OMB-01 GAC-01 PA-03

PRS-01 USIA-12 CEQ-02 COA-02 DODE-00 EPA-04 IO-12

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R 071755 Z MAY 73

FM USMISSION EC BRUSSELS

TO SECSTATE WASHDC 5161

INFO AMEMBASSY BONN

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UNCLAS SECTION 1 OF 4 EC BRUSSELS 2504

E. O. 11652: N/ A

TAGS: ENRG, EEC, US

SUBJECT: COMMISSION' S ENERGY MESSAGE

REF: EC BRUSSELS 2173

1. THE COMMISSION HAS NOW RELEASED THE OFFICIAL ENGLISH TEXT OF ITS ENERGY PAPER. THE PAPER IS DATED APRIL 19 AND ITS ENTITLED " GUIDELINES AND PRIORITY ACTIVITIES UNDER THE COMMUNITY ENERGY POLICY." THE TEXT FOLLOWS:

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PAGE 02 EC BRU 02504 01 OF 04 071908 Z

2. BEGIN TEXT. THE CONSTANT INCREASE IN ENERGY DEMAND IS A FEATURE OF MODERN SOCIETY. ON A WORLD SCALE SOCIAL AND ECONOMIC DEVELOPMENTS WILL LEAD TO INCREASES IN DEMAND - UNTIL AT LEAST THE END OF THE CENTURY - SUCH THAT IT WILL DOUBLE ROUGHLY EVERY FIFTEEN YEARS. THE PROTECTION OF THE ENVIRONMENT INTRODUCES A FURTHER CONSTRAINT, SINCE THE MEASURES IMPOSED THEREBY OFTEN NECESSITATE A HIGHER ENERGY CONSUMPTION AND RESTRICTIONS ON CERTAIN PRODUCTS.

3. OVER THE NEXT FIFTEEN OR TWENTY YEARS THE MAJOR FACTORS INVOLVED WILL BE NOT SO MUCH THE ACT FROM THE POLISH SIDE. WHETHER OR NOT

THIS IS THE CASE, IF NO SUCH PROPOSALS HAVE BEEN RECEIVED, SUGGEST EDWARDS BRING WITH HIM OUTLINE OF DRAFT PROPOSALS, BASED ON INFORMATION GATHERED DURING HIS FEBRUARY TRIP AND ANY INFORMATION RECEIVED SUBSEQUENTLY, WHICH COULD BE USED TO EVOKE SOME FURTHER MOVEMENT FROM POLES TOWARD ULTIMATE CONCLUSION OF RESEARCH AGREEMENTS. SINCE FISHERIES RESEARCH IS SOMETHING POLES DESIRE, SUCH A MOVE MIGHT SERVE TO STRENGTHEN U. S. BARGAINING POSITION ON OTHER POINTS.

4. IN CONTEXT OF SUGGESTED DISCUSSION TOPIC ON CLAIMS FOR DAMAGE TO FISHING VESSELS OR GEAR (ITEM 5), FILA SAID THAT WITHIN NEXT FEW DAYS A DIRECTOR (BAJ) OF POLISH DEEP SEA FISHING ENTERPRISE " GRFY" WOULD BE GOING TO NEW YORK TO DISCUSS CLAIM MADE BY THE PRELUDE COMPANY INVOLVING DAMAGE TO EQUIPMENT BELONGING TO THE U. S. FIRM (WARSAW 1251; STATE 075468).

5. FILA THOUGHT HE WOULD BE ABLE TO GIVE US LIST OF POLISH SUGGESTIONS FOR DISCUSSION BY MID- WEEK.
DAVIES

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PAGE 01 EC BRU 02504 02 OF 04 071922 Z

51
ACTION EUR-25

INFO OCT-01 ADP-00 SCEN-02 INT-08 AID-20 CEA-02 CIAE-00

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INFO AMEMBASSY BONN

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UNCLAS SECTION 2 OF 4 EC BRUSSELS 2504

LASTLY, SPECIFIC PROJECTS OF COLLABORATION LINKING THE COMMUNITY, THE UNITED STATES AND JAPAN COULD BENEFIT ALL THREE IN THE MATTER OF SCIENTIFIC AND TECHNICAL RESEARCH AIMED AT DISCOVERING NEW SOURCES OF ENERGY, OR NEW RESOURCES, OR EVEN NEW USES FOR KNOWN RESOURCES; IN THIS CONNECTION NUCLEAR ENERGY AND THE TECHNOLOGY OF DEEP-SEA OIL PROSPECTING IN PARTICULAR, OFFER ENORMOUS SCOPE.

9. 3. FRAMEWORK

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PAGE 02 EC BRU 02504 02 OF 04 071922 Z

THE FIELD OF COOPERATION OF ENERGY MATTERS BETWEEN THE COMMUNITY, THE UNITED STATES AND JAPAN IS TOO DIVERSIFIED FOR IT TO BE POSSIBLE OR WORTHWHILE TO WORK OUT AN INSTITUTIONAL FRAMEWORK FOR IT AT THIS STAGE; AND THE FRAMEWORK MUST, MOREOVER, TAKE ACCOUNT OF WHAT IS DONE WITHIN THE OECD. WITHOUT PREJUDGING THE OUTCOME OF THE FACT-FINDING PROBES THAT THE COMMISSION SHOULD MAKE IN JAPAN AND THE UNITED STATES AND IN THE DEVELOPING COUNTRIES WHICH ARE IMPORTERS OF ENERGY, HOWES.

4. COMMENT: THE SHAH INDICATED HE WANTED ABOVE MATERIAL PASSED TO ME, BECAUSE, AS HE CONTENDS, IT REVEALS THE OBJECTIVES OF THE SOVIET UNION IN THE AREA. THIS IS CONSISTENT WITH SHAH'S STANDARD LINE OF IRAQI INTENTIONS BACKED BY SOVIET UNION. HELMS UNQUOTE ROGERS

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PAGE 01 EC BRU 02504 03 OF 04 071859 Z

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UNCLAS SECTION 3 OF 4 EC BRUSSELS 2504

(B) INFORMATION ON THE COST OF OIL SUPPLIES
CRUDE OIL MUST BE IMPORTED UNDER NORMAL CONDITIONS OF COMPETITION. IN ORDER TO ACHIEVE THIS, THE PUBLIC AUTHORITIES MUST BE NOTIFIED OF PRICE INDICATORS BASED ON AN OBJECTIVE ASSESSMENT OF THE ACTUAL SUPPLY SITUATION AND RECORDED AT THE TIME OF ENTRY OF THE CRUDE OIL INTO THE COMMUNITY.

(C) PRICING SYSTEM
THE CONSUMER MUST BE PROTECTED AGAINST UNJUSTIFIED PRICE RISES, WHILE THE OIL INDUSTRY MUST HAVE SUFFICIENT SELF-FINANCING
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PAGE 02 EC BRU 02504 03 OF 04 071859 Z

CAPACITY TO COVER ITS NEEDS. ON THE OTHER HAND DISTORTIONS OF COMPETITION IN THE COMMUNITY MUST BE AVOIDED. FOR THIS PURPOSE

IT IS NECESSARY THAT CERTAIN MEMBER STATES' PRICING SYSTEMS SHOULD BE ESTABLISHED ON THE BASIS OF COMPARABLE CRITERIA. FURTHERMORE, IT IS NECESSARY TO EVALUATE THE INTEREST OF ESTABLISHING A PRICING SYSTEM WHICH IS HARMONIZED AT COMMUNITY LEVEL.

13. 2. CONCERTATION WITH THE OIL UAL AVAILABILITY OF ENERGY AS THE ECONOMIC AND POLITICAL CONDITIONS UNDER WHICH IT IS OBTAINED. IN THE LONGER TERM THE VOLUME OF NEW ENERGY SOURCES NEEDING TO BE TAPPED AND DEVELOPED WILL REQUIRE AN UNPRECEDENTED LEVEL OF EFFORT AND THE GRADUAL REPLACEMENT OF HYDROCARBONS BY OTHER FORMS OF ENERGY WILL DEMAND ENORMOUS INVESTMENTS, AS WELL AS GREATER CONCENTRATION OF FUEL EFFICIENCY.

4. AS WAS STRESSED BY THE HEADS OF STATE OR GOVERNMENT OF THE ENLARGED COMMUNITY IN PARIS IN OCTOBER 1972, THE UNDERLYING PROBLEM BESETTING ENERGY POLICY IS TO GUARANTEE LONG- TERM SECURITY OF SUPPLIES UNDER SATISFACTORY ECONOMIC CONDITIONS.

5. THE MEASURES TO BE TAKEN TO THIS END MUST BE BASED ON A LONG- TERM GLOBAL ASSESSMENT OF TRENDS. THEY MUST ALSO CONSTITUTE AN ENTITY WHICH IS COHERENT ENOUGH TO RENDER INSTRUMENTS OF VARYING SCOPE TRULY EFFECTIVE.

6. A. RELATIONS BETWEEN THE COMMUNITY AND ENERGY IMPORTING COUNTRIES.

THE FACT THAT ENERGY SUPPLY IS GRADULLAY ASSUMING A WORLDWIDE DIMENSION INEVITABLY MAKES IT VIRTUALLY IMPOSSIBLE FOR A COUNTRY, OR EVEN A GROUP OF COUNTRIES, TO SOLVE THE PROBLEMS IN THIS FIELD ON ITS OWN. THE DESIRABILITY OF REDUCING THE RISK OF MUTUAL OVERBIDDING AND CONFRONTATION IS MAKING IT NECESSARY TO INSTITUTE COOPERATION, BASED ON CERTAIN PRINCIPLES, IN RESPECT OF FIELDS AND WITHIN A FRAMEWORK STILL TO BE DETERMINED, AMONG THE MAJOR ENERGY- IMPORTING AREAS - PRIMARILY, GIVEN THE SCALE OF THEIR CONSUMPTION, THE COMMUNITY, THE UNITED STATES AND JAPAN, THOUGH PRO- UNCLASSIFIED UNCLASSIFIED

PAGE 03 EC BRU 02504 01 OF 04 071908 Z

VISION MUST ALSO BE MADE FOR ASSOCIATING THOSE DEVELOPING COUNTRIES WHICH IMPORT THEIR ENERGY.

7. 1. PRINCIPLES

COOPERATION MUST BE BASED ON THE OBSERVANCE OF NON- DISCRIMINATION AND RECIPROCITY OF OBLIGATIONS.

IT MUST ALSO TAKE ACCOUNT OF THE CHARACTERISTICS AND PARTICULAR CIRCUMSTANCES OF EACH PARTY, AND SO FAR AS IS POSSIBLE HAVING REGARD TO THE OBJECT OF THE EXERCISE MUST NOT INTERFERE WITH SPECIFIC MOVES INTENDED TO IMPROVE INDIVIDUAL PARTIES' SECURITY OF SUPPLY.

THE COMMUNITY MUST GIVE PRIORITY TO THIS COOPERATION, BUT IN DOING SO MUST NOT ALLOW THE ENERGY- IMPORTING COUNTRIES TO WORK AGAINST THE LEGITIMATE INTERESTS OF THE ENERGY- EXPORTING COUNTRIES.

ON THE CONTRARY, IT MUST CONTRIBUTE INDIRECTLY TO THE GROWTH OF THE DEVELOPING COUNTRIES, IN PARTICULAR THOSE WHICH HAVE NO ENERGY RESOURCES.

8. 2. FIELDS

THE MOST IMMEDIATE BENEFIT AND THE MOST URGENT OBJECTIVE OF THE COOPERATION ENVISAGED IS THE AVOIDANCE, BY MEANS OF A CONTINUOUS EXCHANGE OF INFORMATION AND APPROPRIATE CONSULTATION, OF NEEDLESS AND EXPENSIVE COUNTERBIDDING FOR CRUDE OIL BY THE IMPORTING COUNTRIES.

ONE INSTANCE WOULD BE CONTINGENCY ARRANGEMENTS AGAINST UNEXPECTED SUPPLY DIFFICULTIES, WITH EACH PARTY UNDERTAKING TO INTRODUCE A COMPULSORY STOCKPILING SCHEME HARMONIZED WITH THOSE OF THE REST, AND TO TAKE ALL NECESSARY ACTION TO CUSHION THE IMPACT OF THE CRISIS ON ALL THOSE INVOLVED. IN ADDITION, A CRISIS AFFECTING ANY OR ALL THE PARTIES SHOULD ENTAIL APPORTIONMENT OF THE IMPORTS OF EACH IN ACCORDANCE WITH HIS ENERGY REQUIREMENTS AND THE HARMONIZED APPLICATION OF RATIONING MEASURES.

OTHER ASPECTS OF ENERGY POLICY, HOWEVER, COULD BENEFIT FROM THIS COOPERATION. EXCHANGES OF INFORMATION AND CONSULTATION SHOULD
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PAGE 04 EC BRU 02504 01 OF 04 071908 Z

BE CONCERNED WITH THE EXAMINATION OF THE OVERALL ENERGY SITUATION AND OF MEASURES TAKEN OR CONTEMPLATED. LIKEWISE, SECURITY OF SUPPLY WOULD BE ENHANCED BY THE AFOREMENTIONED HARMONIZATION OF MEASURES DESIGNED TO COPE WITH CRISES OR BY THE ADOPTION OF REALISTIC AND COMMON CRITERIA FOR ENVIRONMENTAL PROTECTION.

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PAGE 01 EC BRU 02504 04 OF 04 071957 Z

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INFO OCT-01 ADP-00 SCEN-02 INT-08 AID-20 CEA-02 CIAE-00

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INFO AMEMBASSY BONN

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UNCLAS SECTION 4 OF 4 EC BRUSSELS 2504

16. WITH MORE PARTICULAR REGARD TO NUCLEAR FUEL SUPPLIES, THE COMMISSION IS TO FORWARD TO THE COUNCIL PROPOSALS WHICH WILL MAKE IT POSSIBLE, NOT LATER THAN 31 DECEMBER 1973, TO ADOPT A POLICY FOR THE SUPPLY OF ENRICHED URANIUM BASED ON THE OBJECTIVES SET AND DECISIONS REACHED IN THE RESOLUTION OF..... THIS POLICY WHICH IS DESIGNED TO PROVIDE THE COMMUNITY'S USERS WITH A RELIABLE SOURCE OF SUPPLY WILL PARTICULARLY DEAL WITH MEASURES DESIGNED TO PROMOTE THE ESTABLISHMENT OF AN INDEPENDENT URANIUM ENRICHMENT CAPABILITY WITHIN THE COMMUNITY, AND WITH THE PROVISIONS TO BE MADE WITH REGARD TO SUPPLIES FROM OUTSIDE
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PAGE 02 EC BRU 02504 04 OF 04 071957 Z

SOURCES. IT WILL BE PROGRESSIVELY REVISED IN LINE WITH THE NEW PRODUCTION OBJECTIVES RESULTING FROM THE MOVE TOWARDS MAXIMUM USE OF NUCLEAR ENERGY.

17 E. COAL

THE COMMUNITY POSSESSES A COAL PRODUCTION POTENTIAL FOR WHICH IT IS NECESSARY TO SECURE AS LARGE A SHARE OF THE TOTAL ENERGY DEMAND COVERAGE AS POSSIBLE AT REASONABLE PRICES. ACCORDINGLY, O MEDIUM- TERM GUIDELINES WILL NEED TO BE PREPARED, OUTLINING THE FUTURE ROLE OF COAL IN THE COMMUNITY'S ENERGY SUPPLY. THESE GUIDELINES MUST BE BASED UPON A REVIEW OF THE RELATIVE SITUATION OF EACH COALFIELD AND TAKE ACCOUNT OF THE LONG- TERM TREND OF THE COST OF COMPETING FORMS OF ENERGY.

THE NEW COMMUNITY SYSTEM OF AIDS FOR COKING COAL WHICH THE COMMISSION IS TO INTRODUCE WITH THE ASSENT OF THE COUNCIL, IS A FIRST MAJOR COMPENENT IN A SUPPLY POLICY.

THE PRESERVATION OF COAL- FIRED CAPACITY AT POWER STATIONS IS AN ELEMENT IN THE ELECTRICITY INDUSTRY' S SECURITY OF SUPPLY, AND AT THE SAME TIME A RELEVANT FACTOR IN COMPETITION. THIS RQUIRES MEASURES TO ENSURE THE MAXIMUM POSSIBLE USE OF COMMUNITY COAL IN POWER STATIONS AND, WHEN THIS COAL IS NOT AVAILABLE AT ACCEPTABLE PRICES, TO PROVIDE FOR THE PROGRESSIVE OPENING- UP OF THE COMMUNITY MARKET TO IMPORTS FROM THIRD COUNTRIES.

18. F. NATURAL GAS

DESPITE INCREASED, COORDINATED AND DIVERSIFIED IMPORTS FROM OUTSIDE, AND THE INTENSIFICATION OF PROSPECTING ON COMMUNITY TERRITORY, NATURAL GAS WILL REMAIN A RELATIVELY RARE FORM OF ENERGY.

IN VIEW OF ITS SPECIAL ADVANTAGES, PARTICULARLY AS REGARDS ENVIRONMENTAL CONSERVATION, CARE MUST BE TAKEN TO ENSURE THAT IT IS PUT TO THE BEST POSSIBLE USE. THIS PRESUPPOSES, IN PRINCIPLE, LIMITATIONS ON ITS SUPPLY TO POWER STATIONS, THE ABSENCE OF RESTRICTIONS ON INTRA- COMMUNITY TRADE, AND EFFORTS TO IMPROVE INTERCONNECTIONS BETWEEN TRANSPORT NETWORKS AND STORAGE FACILITIES.

19. G. ENVIRONMENTAL CONSERVATION

THE AIM OF ENSURING THAT THE COMMUNITY IS ADEQUATELY SUPPLIED

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PAGE 03 EC BRU 02504 04 OF 04 071957 Z

WITH ENERGY HAS TO BE RECONCILD WITH THE DEMANDS OF ENVIRON-
MENTAL CONSERVATION.

THE ACTION CALLED FOR IN THIS FIELD CONCERNS IN THE FIRST PLAC MOTOR- VEHICLE EXHAUSTS AND THE EMANATIONS CAUSED BY THE PRESENCE OF SULPHUR IN THE FUELS USED TO RUN FIXED INSTALLATIONS. ATTENTION MUST ALSO BE GIVEN TO THE PROBLEM OF WASTE COOANTS FROM THERMAL POWER STATIONS, AND OF THE LOCATION OF POWER STATIONS. LASTLY, WITH THE GROWING RECOURSE TO NUCLEAR ENERGY, IT IS NECESSARY THAT, QUITE APART FROM THE HARMONIZATION OF CRITERIA REFERRED TO EARLIER, THE SAFETY OF THE INSTALLATIONS SHOULD BE FURTHER IMPROVED AND SATISFACTORY ARRANGEMENTS MADE FOR THE MANAGEMENT AND STORAGE OF RADIOACTIVE WASTE. END TEXT. GREENWALD

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